

## Message Text

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ACTION IO-10

INFO OCT-01 ISO-00 IOE-00 SSO-00 NSCE-00 USIE-00 INRE-00

OIC-02 AF-06 ARA-06 EA-07 EUR-12 NEA-10 SP-02 AID-05

EB-07 NSC-05 CIEP-01 TRSE-00 SS-15 STR-04 OMB-01

CEA-01 L-03 H-02 PA-01 PRS-01 COME-00 CIAE-00 INR-07

NSAE-00 /109 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 1321

C O N F I D E N T I A L SECTION 1 OF 2 USUN 3620

E.O. 11652: GDS

TAGS: EGEN, UNGA

SUBJECT: SEVENTH SPECIAL SESSION - THIRD PREPCOM

REFS: (A) USUN 3576; (B) STATE 170834 (C) PARIS 20098

1. SUMMARY. WE BELIEVE THAT THE AUGUST 18-22 PREPCOM US UNLIKELY EITHER TO PRODUCE MAJOR SURPRISES OR TO GET INTO SUBSTANTIVE ISSUES EXCEPT PERIPHERALLY. THE PREPCOM CAN, HOWEVER, BE USED TO: PRESERVE THE PROGRESS MADE AT THE 59TH ECOSOC; CONTRIBUTE TO THE BEST POSSIBLE CONTEXT FOR THE SECRETARY'S PRESENTATION; STRENGTHEN THE HAND OF THE LDC MODERATES ON THE EVE OF THE LIMA CONFERENCE; AND SET THE STAGE FOR THE KIND OF OUTCOME FOR THE SPECIAL SESSION BEST CALCULATED TO SERVE US INTERESTS. WASHINGTON GUIDANCE ON SCENARIO AND PROCEDURAL ISSUES PRIOR TO AUG. 18 WILL BE MOST HELPFUL. END SUMMARY.

2. THIS MESSAGE SUMS UP THE SITUATION ONE WEEK PRIOR TO THE CONVENING OF THE THIRD PREPCOM FOR THE SEVENTH SPECIAL SESSION AS A CONTRIBUTION TO WASHINGTON'S CONSIDERATION OF GUIDANCE FOR THE REPCOM. IN NEW YORK THERE HAS BEEN NO RECENT  
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ACTIVITY WHICH DIRECTLY IMPLINGES ON THE DECISION

TAKEN ON THIS ISSUE AT THE 59TH ECOSOC. ALTHOUGH IT WAS RUMORED AT THE END OF THE 59TH ECOSOC THAT INFORMAL CONSULTATIONS MIGHT BE HELD IN NEW YORK THE WEEK OF AUGUST 11, WE HAVE RECEIVED NO INDICATION THAT SIGNIFICANT CONSULTATIONS WILL IN FACT TAKE PLACE. SOME ACTIVE DELEGATION MEMBERS ARE STILL ON VACATION (SCANDINAVIANS, YUGOSLAVIA, ALGERIA, IVORY COAST) AND OTHERS ARE CONSULTING AT CAPITALS. SEVERAL INTEND TO RETURN ONLY IN TIME FOR THE PREPCOM ITSELF.

3. WE ASSUME THAT OUR OVERRIDING OBJECTIVE FOR THE PREPCOM WILL BE TO CREATE THE BEST POSSIBLE CONTACT FOR THE SECRETARY'S SPEECH AT THE SPECIAL SESSION. IN PARTICULAR, THIS IMPLIES (A) HOLDING THE LINE ON A CLEAN AGENDA FOR THE SPECIAL SESSION (SEE REFTELS B AND); (B) AVOIDING ANY MOVE TO INVOLVE THE PREPCOM IN PRE-MATURE DISCUSSIONS OF SUBSTANCE; BUT (C) STAKING OUT, INSOFAR AS PRACTICABLE, US POSITIONS ON A DESIRED SCENARIO AND PROCEDURAL OUTCOME FOR THE SPECIAL SESSION FOLLOWING THE SECRETARY'S PRESENTATION.

4. A SECOND AND RELATED US OBJECTIVE - STRENGTHENING THE HAND OF THE LDC MODERATES PRIOR TO OPENING OF THE NON-ALIGNED MINISTERIAL CONFERENCE IN LIMA AUGUST 25 - REQUIRES THAT WE BE AS OPEN AND POSITIVE AS POSSIBLE AT THE PREPCOM. THIS OBJECTIVE WILL BE SERVED BY OUR CONTINUING TO USE THE GUIDANCE IN REFTEL B TO DEMONSTRATE US SERIOUSNESS OF PURPOSE AND ALSO BY OUR ADVANCING IDEAS FOR A SCENARIO AND OUTCOME FOR THE SPECIAL SESSION.

5. MANY DELEGATIONS TO THE THIRD PREPCOM ARE LIKELY TO BE INHIBITED BY THE FACT THAT THEY WILL BE UNAWARE OF THE CONTENT OF THE SPEECHES OR PROPOSALS TO BE SUBMITTED TO THE SPECIAL SESSION BY THEIR MINISTERS. SOME DELEGATIONS, THEREFORE, ARE LIKELY TO SHARE THE USG CONCERN THAT THE PREPCOM NOT GET DEEPLY INVOLVED IN SUBSTANCE AND THAT ARRANGEMENT FOR THE SPECIAL SESSION REMAIN SUFFICIENTLY OPEN TO COVER CONTINGENCIES FLOWING FROM THE GENERAL DEBATE STATEMENTS. OTHER WILL LOOK FOR SIGNALS THAT PORTEND SHIFTS IN POSITIONS. IN THIS CONNECTION WE SHOULD

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NOT PROCLUDE SOME RENEWED ATTEMPTS BY THE G-77 TO PUSH CPR 1/ADD 1. DEPENDING ON DEVELOPMENTS, WE MAY WISH TO INDICATE US OBJECTIONS TO CONTROVERSIAL ISSUES INCORPORATED IN THAT PAPER.

6. WE ANTICIPATE, HOWEVER, THAT DISCUSSION WILL FOCUS PRIMARILY ON QUESTIONS OF ORGANIZATION AND PROCEDURES FOR THE SPECIAL SESSION. IT HAS ALREADY BEEN DECIDED IN THE COURSE

OF THE FIRST TWO MEETING OF THE PREPCOM THAT THE GENERAL DEBATE WILL LAST FOR EIGHT DAYS. THERE WILL BE THREE PLENARY SESSIONS DAILY TO MAKE POSSIBLE THE DELIVERY OF THE MORE THAN 130 GENERAL DEBATE STATEMENTS ANTICIPATED. THE BUREAU OF THE 29TH GA (LED BY ALGERIAN FOREIGN MINISTER BOUTEFLIKA) WILL PRESIDE OVER THE SPECIAL SESSION. HOWEVER, THERE IS VIRTUALLY NO SENTIMENT TO ACTIVATE THE REGULAR COMMITTEE SYSTEM OF THE GENERAL ASSEMBLY. SO FAR, MAJORITY THINKING HAS LEANED TOWARD FORMATION OF ONE OR TWO COMMITTEES OF THE WHOLE, WITH SUBSIDIARY AD HOC WORKING GROUPS TO DEAL WITH VARIOUS TOPICS SUCH AS TRADE AND COMMODITIES, INDUSTRY AND THE UN STRUCTURE. THE THIRD PREPCOM WILL UNDOUBTEDLY DISCUSS THE MERITS OF VARIOUS MEMBERS OF COMMITTEE.

7. FROM THE MISSION'S VIEWPOINT IT WOULD BE PREFERABLE TO LIMIT THE NUMBER OF AD HOC WORKING GROUPS FOR THE SPECIAL SESSION. THE DELEGATION WILL HAVE ONLY ENOUGH PEOPLE EXPERIENCED IN MULTILATERAL ECONOMIC ISSUES TO CHAIR TWO OR THREE SUBSTANTIVE NEGOTIATING GROUPS. FEWER GROUPS WILL ALSO REDUCE PROBLEMS OF CONTROL AND COORDINATION. VARIOUS DELEGATIONS, ESPECIALLY THOSE OF SMALLER COUNTRIES, ARE LIKELY TO SIDE WITH US ON THIS MATTER.

8. THE PREPCOM WILL ALSO CONSIDER WHETHER THE FINAL PRODUCT OF THE SEVENTH SPECIAL SESSION SHOULD BE ONE OMNIBUS RESOLUTION OR A SERIES OF DECISIONS AND RESOLUTIONS. THERE IS AS YET NO CONSENSUS AMONG NEW YORK DELEGATIONS ON THIS MATTER. AN OMNIBUS RESOLUTION CARRIES SOME EXTRA RISKS IN THAT IT MIGHT SHARPEN UNACCEPTABLE REFERENCES TO NIEO AND CERDS THEREBY CREATING DIFFICULT TACTICAL CHOICES FOR THE US. WE SHOULD DEVELOP AS CLEAR AS VIEW AS POSSIBLE ON THIS QUESTION.  
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C O N F I D E N T I A L SECTION 2 OF 2 USUN 3620

9. ONE OR TWO DELEGATIONS, MOST PROBABLY THE DUTCH, MAY WISH TO DISCUSS THE QUESTION OF UN STRUCTURE AT THE PREPCOM IN THE HOPE OF PREPARING THE GROUND FOR SUBSTANTIVE CONSIDERATION AT THE SPECIAL SESSION. WE BELIEVE THE US DELEGATION SHOULD RESIST BEING DRAWN INTO SUCH A DEBATE NOW. MOST DELEGATIONS WILL ALMOST CERTAINLY NOT BE READY TO TAKE DECISIONS ON THE REPORT OF THE GROUP OF EXPERTS. IN OUR VIEW, THE US SHOULD NOT GO BEYOND THE ECOSOC DECISION TO APPOINT AN INTER-GOVERNMENTAL COMMITTEE TO DEAL WITH QUESTIONS OF UN STRUCTURE REFORM.

10. MANY DELEGATIONS FAVOR A MAJOR ROLE FOR THE GENERAL ASSEMBLY IN ECONOMIC DEVELOPMENT ISSUES AND ARE LIKELY TO CONTINUE TO MAKE THIS CLEAR IN VARIOUS CONTEXTS. THE US ATTITUDE ON THIS POINT SHOULD BE REITERATED AT THE PREPCOM ALONG THE LINES OF THE GENERAL DEBATE STATEMENT AT THE 59TH ECOSOC. THIS WILL SERVE TO COUNTERACT THE VIEW OF THE MORE EXTREME DEVELOPING COUNTRIES THAT THE GENERAL ASSEMBLY HAS OR OUGHT TO HAVE AN ACROSS-THE-BOARD AND PRACTICALLY UNLIMITED JURISDICTION OVER THE ENTIRE UN FAMILY (AND MORE THAN HORTATORY POWERS VIS-A-VIS NATIONAL GOVERNMENTS). IN ORDER TO HANDLE THIS ISSUE - AS WELL AS  
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TO ADVANCE THE MAJOR US OBJECTIVES IDENTIFIED IN PARAS 3 AND 4 ABOVE - IT WOULD BE USEFUL FOR THE PREPCOM DELEGATION TO HAVE CLEAR GUIDANCE ON SCENARIO AND OUTCOME FOR THE SPECIAL SESSION. USUN URGES THAT THE DEPARTMENT'S INSTRUCTIONS FOR THE PREPCOM INCORPORATE SUFFICIENT TACTICAL FLEXIBILITY SO THAT THE DELEGATION CAN ACT QUICKLY AND EFFECTIVELY IN THE LIGHT OF DEVELOPMENTS AS THEY UNFOLD AUGUST 18-22.  
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## Message Attributes

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